



Department of State

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**TELEGRAM**

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ORIGIN RP-10

INFO OCT-00 MEA-06 10-14 ADS-00 SR-04 HA-06 AID-07  
OMB-01 EA-10 DODE-00 MHS-04 CIAE-00 INR-10  
NSAE-00 /072 R

DRAFTED BY RP/10:RDAVIDSON:RP/ENE:JHOGANSON:RU  
APPROVED BY 10:MHNEWLIN  
RP/IP:WRSHYSER  
RP:FLOY

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P R 221746Z NOV 80  
FM SECSTATE WASHDC  
TO USMISSION GENEVA PRIORITY  
INFO AMEMBASSY ISLAMABAD

DEPARTMENT OF STATE A/CDC/ER  
REVIEWED BY [Signature] DATE 11/16  
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10-11-80  
[Signature]

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E.O. 12065: NA

TAGS: SREF

SUBJECT: VISIT OF UNHCR DIRECTOR OF ASSISTANCE, MAXINE  
ZOLLNER: GENERAL MEETING AND DISCUSSION ON AFGHAN RELIEF  
PROGRAM

REF: STATE 303859

1. AMBASSADOR LOY, JOINED BY DAS SHYSER, DAS PURCELL AND  
MR. DAVIDSON MET WITH UNHCR DIRECTOR OF ASSISTANCE ZOLLNER  
AT THE OUTSET OF HIS VISIT TO THE DEPARTMENT. UNHCR WASH-  
INGTON REPRESENTATIVE GARY PERKINS ACCOMPANIED MR. ZOLLNER.

2. AMB. LOY OPENED BY PRAISING UNHCR ON ITS EFFORTS IN  
PAKISTAN. ZOLLNER EXPRESSED HIS APPRECIATION REGARDING  
PAKISTAN BUT OBSERVED THAT SOMALIA WITH ABOUT 850,000  
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REFUGEES WAS A DIFFERENT SITUATION WITH EXTRAORDINARY

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PROBLEMS. ZOLLNER STATED THAT UNHCR HAD INITIAL PROBLEMS IN STAFFING BOTH IN NUMBERS OF PEOPLE AND IN THE QUALITY OF THEIR EXPERIENCE; BUT, NOW, WITH AN EXPERIENCED ADMINISTRATOR IN HAGENBRUCHLE, ASSISTED BY TOM BARNES, THE SITUATION HAS ALREADY IMPROVED. UNHCR MUST AID THE GOVERNMENT IN ITS EFFORTS TO IMPROVE THE INFRASTRUCTURE TO HELP THE REFUGEES.

3. ZOLLNER NOTED THAT A) HEALTH PROBLEMS, ESPECIALLY LACK OF WATER, ARE PARTICULARLY ACUTE IN SOMALIA; B) UNHCR AND UNICEF ARE MOVING AHEAD WITH WATER PROJECTS; C) THERE IS NOW A UNHCR PAID HEALTH COORDINATOR FROM M.H.O. WHO IS COORDINATING ALL EFFORTS INCLUDING THOSE OF THE NGO'S TO IMPROVE HEALTH CONDITIONS; D) HCR HAS BOUGHT 100,000 LITRES OF FUEL OIL FROM NEIGHBORING COUNTRIES; E) U.S. CONTRIBUTIONS OF FOOD ENABLED UNHCR TO AVOID CATASTROPHE; F) IN ORDER TO AVOID SERIOUS PROBLEMS SOME OF THE CONTRIBUTED FOOD SHOULD BE GIVEN TO THE LOCAL SOMALI PEOPLE AS WELL AS TO THE REFUGEES; AND G) AS THE ARMY IS RESPONSIBLE FOR MUCH OF THE FOOD TRANSPORTATION, THE POSSIBILITY OF DIVERSION IS GREATER.

4. RIZVI PLAN -- AMBASSADOR LOY OBSERVED THAT THE U.S. SUPPORTS THE PROPOSAL AND HAS FOUND FUNDING FOR IT. ZOLLNER EXPLAINED THAT THE PLAN'S DETAILS ARE NOW BEING WORKED OUT. HE TOOK THE OPPORTUNITY TO NOTE THAT CARE AND MAINTENANCE QUESTIONS TEND TO PREDOMINATE OVER WHAT SHOULD BE THE MAIN EMPHASIS OF UNHCR NAMELY THE SEARCH FOR DURABLE SOLUTIONS.

5. ESL -- AMBASSADOR LOY EXPRESSED THE APPRECIATION OF THE USG FOR UNHCR HAVING TAKEN ON THE ENGLISH LANGUAGE TRAINING PROGRAM; IT IS VITAL TO THE RESETTLEMENT EFFORTS IN THE  
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U.S. IT IS IMPORTANT FOR THE UNHCR AND THE U.S. TO WORK-OUT GUIDELINES. ZOLLNER RESPONDED THAT THE COSTS IN THE PHILIPPINES ARE VERY HIGH.

6. REORGANIZATION -- AMB. LOY EXPLAINED THAT WE HAVE BEEN HEARING ABOUT REORGANIZATION, ESPECIALLY OF THE ASSISTANCE DIVISION, AND WE WANTED TO KNOW WHAT WERE THE REASONS FOR REORGANIZATION AND WHAT WERE AMB. ZOLLNER'S VIEWS ON THIS MATTER. ZOLLNER REPLIED THAT BECAUSE OF THE SIZE OF THE PROGRAM UNHCR WISHES TO HAVE BETTER DELIVERY OF ASSISTANCE.

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TO THIS END, UNHCR CONSIDERED REGIONAL AND FUNCTIONAL SUB-DIVISIONS IN THE ASSISTANCE DIVISION WHILE NO FINAL DECISION HAS YET BEEN MADE, HE NOTED ONE PROPOSAL -- SPLITTING OF THE DIVISION INTO TWO DIVISIONS -- HAD BEEN ABANDONED. AMB. LOY SAID HE WELCOMED THIS NEWS BECAUSE HE HAD QUESTIONED THE MANAGEMENT WISDOM OF SPLITTING OF THE DIVISION.

7. DAS SYMYSER, JOINED BY MR. HOGANSON AND MS. CHAYCHAYADZ FROM REFUGEE PROGRAMS, AND MR. MURPHY, PAKISTAN DESK, MET WITH MESSRS. ZOLLNER AND PERKINS TO REVIEW THE AFGHAN REFUGEE RELIEF EFFORT. ON THE ISSUE OF PROJECTED REQUIREMENTS FOR 1981 AND ANTICIPATED SOURCES OF FUNDS TO COVER

SUCH REQUIREMENTS, MR. ZOLLNER NOTED THAT UNHCR'S GENERAL PROGRAMME INCLUDED \$52 MILLION FOR AFGHAN RELIEF IN 1981, BASED ON A POPULATION OF 1.1 MILLION. WHAT HAPPENS IF POPULATION AND NEEDS RISE ABOVE THOSE LEVELS? MR. ZOLLNER OBSERVED THAT UNHCR'S BUDGET COULD, IN EFFECT, ACCOMMODATE AN INCREASE OF 1/3 BECAUSE AMOUNTS BUDGETED FOR THE ENTIRE YEAR COULD BE EXPENDED IN THE FIRST NINE MONTHS IF THE SITUATION DEMANDED. BEYOND THAT, URGENT NEEDS MIGHT BE MET THROUGH THE EMERGENCY RESERVE AND, FINALLY, THROUGH A SPECIAL APPEAL. MR. ZOLLNER STATED THAT UNHCR AND WFP COORDINATED QUITE CLOSELY ON FOOD REQUIREMENTS AND THAT HE UNDERSTOOD WFP HAD DEVELOPED A PROGRAM FOR 1981, THOUGH HE LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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WAS UNABLE TO RECALL AT JUST WHAT LEVELS.

8. IN REVIEWING THE VARIOUS CATEGORIES OF ASSISTANCE IN THE AFGHAN RELIEF BUDGET, ZOLLNER NOTED HIS OWN BELIEF THAT SELF-HELP PROJECTS WILL REQUIRE GREATER ATTENTION AS THEY STAY OF THE REFUGEES LENGTHENS.

9. IN CONNECTION WITH THE CARE WELL-DIGGING PROGRAM (WHICH HAD APPEARED THREATENED WHEN INTENDED USG FUNDING HAD TO BE DIVERTED TO UNHCR AT THE VERY END OF THE FISCAL YEAR), MR. HOGANSON RAISED THE QUESTION OF UNHCR RELATIONS WITH VOLUNTARY AGENCIES. MR. ZOLLNER REMARKED THAT UNHCR TOOK A VERY POSITIVE ATTITUDE TOWARD VOLAGS AND RECOGNIZED THAT FREQUENTLY THEY COULD PERFORM NEEDED SERVICES IN THE MOST EFFECTIVE WAY. SHOULD THE USG HAVE A PARTICULAR INTEREST IN FUNDING ANY SUCH PROJECTS, HE SHOULD MAKE THAT KNOWN TO

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UNHCR AS EARLY AS POSSIBLE SO THAT UNHCR CAN PROGRAM ACCORDINGLY AND ASSURE THAT DUPLICATE ARRANGEMENTS ARE NOT MADE FOR THE SAME SERVICE. WITH RESPECT TO THE PARTICULAR CASE OF CARE, MR. ZOLLNER INVITED US TO COMMUNICATE WITH HIM OR MR. PERKINS IF THE PROJECT APPEARED TO BE ENDANGERED FOR LACK OF FUNDING.

10. MR. SHYSER CONCLUDED BY UNDERLINING THE VALUE FOR US OF SUCH DISCUSSIONS, AND SUGGESTED THAT AMB. ZOLLNER CONSIDER VISITING WASHINGTON AT LEAST ONCE AND, IF POSSIBLE TWICE A YEAR TO CONTINUE THIS DIALOGUE.

11. REPORT ON AFRICA DISCUSSION BEING SENT SEPTEL. MUSKIE

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